



July, 2013

To: City, Town, Special Purpose District and Regional School District Treasurers

From: Gerard D. Perry, Director of Accounts

Date: July, 2013

This letter sets forth the Treasurers' annual reporting requirements to the Bureau of Accounts and includes other matters. The letter is divided into two parts; Part I includes information that is new or modified from last year's letter and Part II includes continued reminders from last year's letter. At the present time, districts cannot access Gateway for these report submissions, but must be mailed or faxed to Gerry Cole of the Boston Office.

I. New or Modified information from last year's letter

- Chapter 165 of 2012, §§ 116 and 136 amends G.L. c. 58, § 18C to require that certain local aid distributions, including Unrestricted General Government Aid, Chapter 70 and State-Owned Land reimbursements, be paid on a monthly basis rather than quarterly or annually. The change is effective beginning in Fiscal Year 2014.
- Chapter 448 of 2012, § 4 adds Clause 25 to G.L. c. 44, § 8, to allow municipalities to borrow outside their debt limits for up to 40 years to acquire, remove, repair, reconstruct or improve dams, and appurtenant real property they own.
- Bulletin 2013-01B, which supersedes prior Bulletins on the matter, explains the application of premiums received in connection with the sale of bonds or notes that are subject to an approved Proposition 2½ debt exclusion generally and announces an alternative method for applying them.
- As with the Treasurer's Year-End Report and the Statement of Indebtedness, please use the Gateway system for the Outstanding Receivables report.
- Special purpose districts which do not submit a Tax Rate Recap will now be required to submit at a minimum a balance sheet as of June 30, 2012 or FY2012 audit in electronic format prior to certification of any State House Notes during FY2014.

II. Continued Reminders from last year's letter

Treasurer's Year-End Cash Report (formerly the Treasurer's Quarterly Cash Report)

The Treasurer's Year-End Cash Report as of June 30, 2013 must be completed by September 30, 2013 or upon submission of a balance sheet for FY2014 free cash/excess & deficiency certification, whichever is earlier. Cities and towns must submit this report on Gateway.

Although the Quarterly Cash Report has been replaced, the Treasurer's and Accountant's records should be reconciled monthly during the year.

On Gateway, the Report is found under Miscellaneous Forms, Treasurer's Year-End Cash Report. The Report Summary will appear. First, enter Total Cash and Investments where indicated. Next, either upload or scan in the Report. For the Treasurer, check-off only where indicated; do not check-off for the Accountant unless your community has not adopted G.L.

c. 41, § 55. For the Accountant, check-off only where indicated or complete Part III of the Report if there is a variance. Finally, Submit the Report. If you have any problems with this submission, please contact Gerry Cole at 617-626-4110 or by E-mail to coleg@dor.state.ma.us.

Statement of Indebtedness

This statement as of June 30, 2013 must be completed and returned to the Bureau by September 30, 2013 or upon submission of a balance sheet for FY2014 free cash/excess & deficiency certification, whichever is earlier. Cities and towns must submit this report on Gateway. The statement summary screen is found there under Miscellaneous Forms, Statement of Indebtedness. If you have any problems with submission on Gateway, please contact Gerry Cole at the telephone number or E-Mail address shown above.

Emergency Borrowing

The maximum period of borrowing for emergency expenses has been increased.

In August 2011, the Division of Local Services issued Bulletin 2011-12B which summarized the options available to address emergency needs. One of the options was to borrow under G.L. c. 44, § 8(9) for a period of not more than two years as determined by the Director of Accounts for emergency related expenses.

In February 2012, G.L. c. 44, § 8(9) was amended allowing for borrowing for emergency related expenses for a period not to exceed ten years as determined by the Director of Accounts.

Request for Debt Exclusion Information

To forestall any delay in setting the FY2014 tax rate, the Bureau requests that Treasurers in communities with debt exclusions and premiums complete and return this worksheet to your Bureau of Accounts field representative as soon as possible. Please include debt schedules or any other relevant information that supports this request.

G.L. chapter 44, § 20 as amended by chapter 46, § 33 of the Acts of 2003 and chapter 139 of the Acts of 2006, restricts a community's debt exclusion to the true interest cost incurred to finance the excluded project. Premiums received at the time of sale must be offset against the stated interest cost in computing the debt exclusion amount.

For Regional School District Treasurers, any bond or bond anticipation note premium that will not be returned to the member communities because of debt exclusion votes taken by the members, must be closed to the district's General Fund on June 30. Per G.L. chapter 44, § 20, the Bureau must then reduce the members' debt exclusions by the amount that represents their proportionate share of the premium kept by the district through maturity of the debt. Otherwise, the premium must be reserved and returned to district members by no later than June 30. The return of premium may be either by a reduction to the capital assessment or by separate check.

If you have any questions regarding the completion of the worksheet, please contact your Bureau of Accounts field representative.

Schedule of Outstanding Receivables

This schedule as of June 30, 2013 must be completed by a city, town or special purpose district Treasurer and returned to the Accountant/Auditor who will forward it with additional documentation for free cash certification to the Bureau.

This schedule compares the detailed listings of the Collector, Treasurer or department head with the balance of certain outstanding receivables of the Accountant/Auditor.

On Gateway, the schedule is found under Miscellaneous Forms, Outstanding Receivables. If you have any problems with submission on Gateway, please contact Gerry Cole at the telephone number or E-Mail address shown above.

This schedule does not apply to regional school districts.

State House Note Program

In connection with the state house note certification process, we emphasize the necessity for timely submission of notes and supporting documentation. This enables us to properly schedule the necessary review and approval activities, especially during the peak borrowing months of December and June. The Bureau strongly suggests that note and supporting documentation submission be at least five business days prior to the issue date. This eliminates the possibility of notes remaining uncertified as of the issue date which would jeopardize receipt of funds.

[State House Note forms](#) can be found on the Bureau of Accounts' website.

The Bureau wishes to remind Treasurers that pursuant to IGR 10-101, the maximum term for borrowing for departmental equipment under G.L. c. 44, § 7(9) is 20 years and is subject to not less than \$5,000 per unit cost.

Special purpose districts which do not submit a Tax Rate Recap will now be required to submit at a minimum a balance sheet as of June 30, 2012 or FY2012 audit in electronic format prior to certification of any State House Notes during FY2014.

Compensating Balance Report

This report as of June 30, 2013 must be completed and returned to the Bureau by September 30, 2013 only if your city, town or district had a compensating balance account in FY2013. Please send to the Bureau a copy of any new agreement for FY2014, even if you do not have to complete the worksheet.

If you have any questions regarding your account, please contact your bank. If you have any questions regarding the completion of the worksheet, please contact Gerry Cole at the telephone number or E-Mail address shown above.

. The Compensating Balance Report should be mailed, faxed or e-mailed to:

Public Finance Section
Bureau of Accounts
P.O. Box 9569
Boston, Mass. 02114-9569
Fax: 617-626-3916
E-mail: coleg@dor.state.ma.us.

Fidelity Bonds

To properly guard public funds, a jurisdiction's Treasurer and its Chief Executive Officer must periodically review who is handling these funds and be sure that he/she is bonded either personally or by blanket coverage.

Inter-fund ("Internal") Borrowing Prior To Issuance of Debt

G.L. chapter 44, § 20A allows for inter-fund borrowing prior to issuance of debt to make expenditure for purposes for which the authorized debt will be issued. Inter-fund advances must be repaid during the same fiscal year and there are borrowing restrictions. See [IGR 92-105](#). Debt authorized for jurisdictions under legal restriction to obtain approval from the Commissioner of Revenue must first receive local approval and then the Commissioner's approval before inter-fund borrowing and expenditure of funds can occur.

Certification of City/Town and Regional School District Notes and Receipt of Audit Reports

Audit reports for the period ending June 30, 2013 for cities, towns and special purpose districts are required if expenditure of federal funds exceeds \$500,000. Annual audits of regional school districts are required under provisions of G.L. chapter 71, § 16A.

For FY2014, to continue past practice, the Bureau will not certify revenue notes (RANs) of a city, town, special purpose district or regional school district if a required audit for the year ending June 30, 2012 has not been submitted.

Per federal rule, audits must be completed no later than nine months after the end of the fiscal year unless extension is granted by the jurisdiction's federal cognizant agency.

Deficit Capital Projects Fund Balances

Year-end deficit fund balances resulting from anticipated other governmental reimbursements or borrowing authorizations are deducted from free cash (or from retained earnings) unless funds are borrowed (e.g. BANs, GANS, SANs) by June 30, 2013 that equaled or exceeded the amount of the deficit. Capital projects are analyzed on an individual, not aggregate basis.

Chapter 90 Bond Issue Apportionments

As in prior years, communities are allowed to appropriate these apportionments as available funds. Spending from this appropriation could have a negative impact on free cash if expenditures are not reimbursed by June 30, 2013 unless:

- Borrowing occurs by June 30, 2013 in anticipation of receiving the reimbursement;
- Reimbursement received by September 30, 2013 can be documented;
- A documented request for reimbursement was filed with MassDOT by September 30, 2013 and the Bureau must be satisfied that payment will be made.

If you have any questions with regard to any item found in this letter, please do not hesitate to contact the Bureau.